

REPORT TO ABERDEENSHIRE INTEGRATION JOINT BOARD – 28 AUGUST 2019

UPDATE FROM PETERHEAD PROJECT BOARD

1 Recommendation

It is recommended that the Integration Joint Board (IJB);

- 1.1 Consider the recommendations from the Peterhead Project Board (appendix 1);
- 1.2 Agree that these recommendations proceed to further patient, service user, carer, staff and public engagement;
- 1.3 Agree to receive a further report in early course; and
- 1.4 Instruct the Chief Officer to share this report with the Asset Management Group of NHS Grampian.

2 Risk

- 2.1 1589 – Risk of failure to deliver standards of care to the people of Aberdeenshire in the right place at the right time, 1990 - Sufficiency and affordability of resource, 1591 – Workforce capacity.
- 2.2 There is a risk of services being delivered in a sub-standard environment, unfit for the delivery of modern health and social care.

3 Background

- 3.1 In late 2018 the Integration Joint Board considered a detailed report on the future provision of Aberdeenshire Health & Social Care Partnership (AHSCP) services from the Ugie Hospital site and agreed the recommendation that a more holistic approach be taken to look at future property needs across Peterhead, including linking in with the Peterhead Masterplan. A specific Project Board was set up with the following remit;
 - Identify future property needs and alternatives for Health and Social Care delivery in Peterhead.
 - Represent the Health and Social Care Partnership within the wider Master Plan Project Group for Peterhead.
 - Project Manage the planning and delivery of the North Care Village capital project.

- Build on the work of the Ugie Steering Group and bring specific recommendations to the Integration Joint Board on options to redesign services and/or provide improved local accommodation for services currently provided at Ugie.
- Facilitate ongoing community engagement on these matters.
- Regularly report to the Integration Joint Board with recommendations and for advice.

4 Peterhead Care Village

- 4.1 Within Aberdeenshire Council's Capital Plan there is provision for investment in a North Care Village at Peterhead. This is the third such planned capital investment, Edenholme in Stonehaven and Bennachie View in Inverurie both having been built and now fully operational. The proposal was originally agreed by the Council's Social Work and Housing Committee in 2014.
- 4.2 The Project Board is satisfied that the detailed business case can still be confidently made. Although work on the overall Care Homes Strategy and Market Position Statement is not yet complete, there is ample evidence to demonstrate increased demand for care home places in the area.
- 4.3 The Care Village is set to include;
- A 60 bed care home
 - A community 'hub' for day service provision
 - 8 supported accommodation bungalows (or flats)
- 4.4 The Project Group has gone back to consider whether the Ugie site might be a possibility for the new Care Village but the limitations became apparent. In order to accommodate everything within specification there would be a requirement to go beyond two floors, making emergency evacuation more complex and also losing the benefits of the 'village feel' across the site and natural neighbouring community interactions. The site at Kinmundy therefore has clear advantages. It is also now confirmed as the preferred site for the new Peterhead Community Campus, creating even better opportunities for intergenerational partnerships. A site sketch of the proposed layout is contained at Appendix 2.
- 4.5 The care home is proposed to be 60 en suite rooms across 3 wings. These will be managed as 4 'households' of 15. The proposed design is very similar to that of Edenholme and Bennachie View, which works well from our experience, with some minor learning and adjustments accordingly. The communal lobby area can be used as a communal / community space without impacting on the privacy or security of the home, allowing residents to interact as they desire.

Examples of proposed activities include pop up café/shop, Live Life Aberdeenshire events, move to movement exercise, community events and multipurpose space for hairdresser / chiropody etc. The whole care home will be designed and furnished in line with good practice guidance for dementia friendly spaces. Smart technology will play a significant part in maximising independence and managing risk.

- 4.6 The Project Board strongly suggests that the Care Village should be a place of learning, working with the Social Work Employability Team in particular, offering work placements and apprenticeships.
- 4.7 It is proposed that when the new care home is built the HSCP should vacate Grangepark Care Home, Peterhead, allowing the Council to potentially dispose of this as a Capital asset.
- 4.8 The proposed community hub for day services is also accessed from the main lobby. This space is likely to be mainly used by people with learning disabilities, ultimately replacing Willowbank Day Centre which is in poor physical condition and also now too large given the move to mainstream community provision under the IDEA (Inclusive Day Services – Enabling Aberdeenshire) principles. The hub will provide a safe, comfortable, touch down space where people can be supported.
- 4.9 The bungalows (or flats depending on further discussions with housing colleagues and service users) will operate as ‘supported living’, prioritising people with learning disabilities. This will replace several small scale residential facilities where the environment no longer meets regulatory requirements.
- 4.10 Total Aberdeenshire Council assets for potential disposal are therefore Grangepark Care Home, Willowbank Day Service, and at least two small group homes. Decisions on future disposal on any council property assets will follow established Council processes and be taken to the relevant Council Committee.

5 Services Provided from Ugie Hospital Site

- 5.1 The services still provided from the Ugie Hospital site include;
 - 14 inpatient rehab beds (Ravenscraig Ward)
 - 1 outpatient clinic space
 - Staff office accommodation
- 5.2 Members will recall from previous reports that the physical environment at Ugie is well below the optimum expected for a modern day healthcare facility. Furthermore, it is very difficult to make a business case for capital investment at Ugie given that local alternatives exist.

- 5.3 The Project Board proposes consolidating inpatient services on a single site at Peterhead Community Hospital, within Summers Ward. Bed occupancy within Summers has been low for a number of years and so there is comfortable space for this. Both Ravenscraig and Summers Ward have had staffing challenges in recent years and bringing the two teams together would increase resilience. Summers Ward already has very significant experience of providing rehab care so learning needs would be minimal. GP input would be more accessible (next door) and no need to transport patients to diagnostic services such as X Ray or for IV treatments. This proposal also avoids breaking up the Ravenscraig staff team across different sites, one of the concerns from the previous public and staff engagement. It should be noted that NHS Grampian has a no compulsory redundancy policy. The proposal also keeps the service local to Peterhead, again a priority identified by the community from previous engagement.
- 5.4 Acknowledging that not all rehab care requires to be inpatient, and in line with our strategic priority to look after people at home or in a homely environment wherever possible, the Project Board also recommends that 'interim care' beds are supported in a local care home. There is significant learning from South Aberdeenshire to guide good practice in this area, with very positive outcomes. The development of the Chivas Wing at Ythanvale Care Home in Ellon may also offer an alternative for Ugie patients from the Ellon area.
- 5.5 The Project Board is satisfied that alternative and better quality office accommodation can be found within other council or NHS Grampian buildings for the staff still based at Ugie. Most of these staff cover North Aberdeenshire as a whole which increases the options.
- 5.6 Finding alternative space to hold clinics is probably the most significant challenge. The new Care Village creates an opportunity for a Chiropody space in the longer term, but the Project Board will explore further with NHS Grampian property colleagues what space can be freed up at Peterhead Community hospital by means of a Records Management Project to digitalise some paper records, look at implementing 'worksmart' principles and reviewing alternative options for any non-clinical staff. The board is confident that some combination of these will allow a solution.
- 5.7 It is acknowledged that there is understandable local interest in what would happen to the Ugie site if services do move elsewhere but this is obviously beyond the scope of the IJB and would fall to NHS Grampian to determine in line with their Asset Management Strategy. The Ugie site is one of two sites identified in the Local Development Plan with potential for a future replacement Health Centre, but it should be stressed that the existing site does have limitations in terms of size and there is no commitment or capital yet identified for such a development.

6 Equalities, Staffing and Financial Implications

- 6.1 A full equality impact assessment will be carried out as part of the further engagement exercise.
- 6.2 The Chief Officer, along with the Chief Finance Officer and the Legal Monitoring Officer within Business Services of the Council have been consulted in the preparation of this report and their comments have been incorporated within the report

Mark Simpson
Partnership Manager (North)
Aberdeenshire Health and Social Care Partnership

Appendix 1

Summary of recommendations from Peterhead Project Board;

It is recommended that the IJB agree;

1. That the Stage 1 Outline Business Case for the North Care Village be finalised for presentation to full council
2. The preferred site for the Care Village be Kinmundy
3. That work continues to identify additional clinic space at Peterhead Community Hospital (records management exercise and implementing work smart principles)
4. The inpatient service provided within Ravenscraig Ward is relocated to Summers Wards at Peterhead Community Hospital
5. That alternative office accommodation is found for staff based at Ugie Hospital
6. That the Chief Officer share these recommendations with the Asset Management Group of NHS Grampian
7. That patient, service user, staff and public engagement take place on these proposals.



SITE
SKETCH
28/11/17